

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

FINANCIAL STATEMENTS

Year Ended September 30, 2021

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INDEPENDENT AUDITOR'S REPORT

To the Honorable Dennis M. Lemma,
Seminole County, Florida Sheriff
Sanford, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the Seminole County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Sheriff's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the Sheriff as of September 30, 2021, and the respective changes in financial position and cash flows, where applicable, and the budgetary comparisons for the general fund and special revenue fund for the fiscal year then ended are in conformity with accounting principles generally accepted in the United States of America.

To the Honorable Dennis M. Lemma,
Seminole County, Florida Sheriff

INDEPENDENT AUDITOR'S REPORT
(Concluded)

Emphasis-of-Matter

As described in Note 1 to the financial statements, the accompanying financial statements were prepared for the purpose of complying with Section 218.39, Florida Statutes, and Section 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits*. These financial statements are not intended to be a complete presentation of the financial position of Seminole County, Florida as of September 30, 2021, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Change in Accounting Principle

As discussed in Note 1 to the financial statements, in the year ended September 30, 2021, the Sheriff adopted the provisions of Government Accounting Standards Board Statement ("GASBS") Number 84, *Fiduciary Activities*. As a result of the implementation of GASBS 84, the Sheriff reported a restatement for the change in accounting principle. Our opinion is not modified with respect to this matter.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 2, 2022, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

MSL, P.A.

Certified Public Accountants

Orlando, Florida
February 2, 2022

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

BALANCE SHEET - GOVERNMENTAL FUNDS

September 30, 2021

	General Fund	Special Revenue Funds	Totals
ASSETS			
Cash and cash equivalents	\$ 5,217,698	\$ 1,125,468	\$ 6,343,166
Accounts receivable	22,386	247,413	269,799
Due from General Fund	-	258,939	258,939
Due from Special Revenue Funds	1,602,745	-	1,602,745
Due from Custodial Funds	50,000	-	50,000
Due from Board of County Commissioners	39,730	40,003	79,733
Due from Other Governments	260,766	1,158,556	1,419,322
TOTAL ASSETS	\$ 7,193,325	\$ 2,830,379	\$ 10,023,704
LIABILITIES AND FUND BALANCE			
LIABILITIES			
Accounts payable	\$ 1,054,221	\$ 89,766	\$ 1,143,987
Accrued liabilities	2,869,225	186,149	3,055,374
Unearned revenue	-	9,166	9,166
Due to General Fund	-	1,602,745	1,602,745
Due to Special Revenue Funds	258,939	-	258,939
Due to Board of County Commissioners	3,010,940	71,285	3,082,225
TOTAL LIABILITIES	7,193,325	1,959,111	9,152,436
FUND BALANCE			
Restricted - Inmate Welfare	-	871,268	871,268
TOTAL LIABILITIES AND FUND BALANCE	\$ 7,193,325	\$ 2,830,379	\$ 10,023,704

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -
GOVERNMENTAL FUNDS**

Year Ended September 30, 2021

	General Fund	Special Revenue Funds	Totals
REVENUES			
Charges for services	\$ 6,101,574	\$ -	\$ 6,101,574
Intergovernmental and other grant revenues	-	9,294,491	9,294,491
CARES Act grant revenue	-	2,076,362	2,076,362
Miscellaneous revenues	39,938	3,048,797	3,088,735
TOTAL REVENUES	6,141,512	14,419,650	20,561,162
EXPENDITURES			
Public Safety:			
Salaries and benefits	115,232,771	11,600,868	126,833,639
Operating expenditures	19,238,012	3,061,363	22,299,375
Capital outlay	4,061,964	368,735	4,430,699
TOTAL EXPENDITURES	138,532,747	15,030,966	153,563,713
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(132,391,235)	(611,316)	(133,002,551)
OTHER FINANCING SOURCES (USES)			
Transfers in from Board of County Commissioners	135,319,000	770,000	136,089,000
Transfers out to Board of County Commissioners	(2,927,765)	(71,285)	(2,999,050)
TOTAL OTHER FINANCING SOURCES (USES)	132,391,235	698,715	133,089,950
NET CHANGE IN FUND BALANCE	-	87,399	87,399
FUND BALANCE AT BEGINNING OF YEAR	-	783,869	783,869
FUND BALANCE AT END OF YEAR	\$ -	\$ 871,268	\$ 871,268

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES (USES) -
GENERAL FUND - BUDGET AND ACTUAL (BUDGETARY BASIS)**

Year Ended September 30, 2021

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
REVENUES				
Charges for services	\$ -	\$ 6,101,574	\$ 6,101,574	\$ -
Miscellaneous revenues	-	39,938	39,938	-
TOTAL REVENUES	<u>-</u>	<u>6,141,512</u>	<u>6,141,512</u>	<u>-</u>
EXPENDITURES				
Public Safety:				
Salaries and benefits	113,053,000	116,708,837	115,232,771	1,476,066
Operating expenditures	16,235,116	19,881,245	19,238,012	643,233
Capital outlay	3,196,884	4,710,430	4,061,964	648,466
Contingency	160,000	160,000	-	160,000
TOTAL EXPENDITURES	<u>132,645,000</u>	<u>141,460,512</u>	<u>138,532,747</u>	<u>2,927,765</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(132,645,000)</u>	<u>(135,319,000)</u>	<u>(132,391,235)</u>	<u>2,927,765</u>
OTHER FINANCING SOURCES (USES)				
Transfers in from Board of County Commissioners	132,645,000	135,319,000	135,319,000	-
Transfers out to Board of County Commissioners	-	-	(2,927,765)	(2,927,765)
TOTAL OTHER FINANCING SOURCES (USES)	<u>132,645,000</u>	<u>135,319,000</u>	<u>132,391,235</u>	<u>(2,927,765)</u>
NET CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCE AT BEGINNING OF YEAR	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCE AT END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES (USES) -
SPECIAL REVENUE FUNDS - BUDGET AND ACTUAL**

Year Ended September 30, 2021

	Original Budget	Final Budget	Actual	Variance
REVENUES				
Intergovernmental and other grant revenues	\$ 8,103,800	\$ 9,294,491	\$ 9,294,491	\$ -
CARES Act grant revenue	-	2,076,362	2,076,362	-
Miscellaneous revenues	746,051	3,185,508	3,048,797	(136,711)
TOTAL REVENUES	8,849,851	14,556,361	14,419,650	(136,711)
EXPENDITURES				
Public Safety:				
Salaries and benefits	6,884,898	11,847,010	11,600,868	246,142
Operating expenditures	2,685,056	3,134,887	3,061,363	73,524
Capital outlay	49,897	344,464	368,735	(24,271)
TOTAL EXPENDITURES	9,619,851	15,326,361	15,030,966	295,395
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(770,000)	(770,000)	(611,316)	158,684
OTHER FINANCING SOURCES (USES)				
Transfers in from Board of County Commissioners	770,000	770,000	770,000	-
Transfers out to Board of County Commissioners	-	-	(71,285)	(71,285)
TOTAL OTHER FINANCING SOURCES (USES)	770,000	770,000	698,715	(71,285)
NET CHANGE IN FUND BALANCE	-	-	87,399	87,399
FUND BALANCE AT BEGINNING OF YEAR	783,869	783,869	783,869	-
FUND BALANCE AT END OF YEAR	\$ 783,869	\$ 783,869	\$ 871,268	\$ 87,399

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF NET POSITION –
PROPRIETARY FUND TYPE – INTERNAL SERVICE FUND**

September 30, 2021

ASSETS	
Cash	\$ 9,604,327
Investments	10,070,126
Prepaid expense	<u>493,000</u>
	TOTAL CURRENT ASSETS
	<u>20,167,453</u>
LIABILITIES	
Claims payable	116,465
Other liabilities	44,519
Reserved for incurred but not reported	<u>1,556,553</u>
	TOTAL CURRENT LIABILITIES
	<u>1,717,537</u>
NET POSITION	
Unrestricted	<u>18,449,916</u>
	TOTAL NET POSITION
	<u><u>\$ 18,449,916</u></u>

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION –
PROPRIETARY FUND TYPE – INTERNAL SERVICE FUND**

Year Ended September 30, 2021

OPERATING REVENUES	
Insurance contributions	<u>\$ 23,282,517</u>
	TOTAL OPERATING REVENUES
	<u>23,282,517</u>
OPERATING EXPENSES	
Administrative costs	1,146,125
Insurance premiums	3,509,733
Benefit payments and claims	<u>15,527,835</u>
	TOTAL OPERATING EXPENSES
	<u>20,183,693</u>
	OPERATING INCOME
	<u>3,098,824</u>
NONOPERATING REVENUES/(EXPENSES)	
Interest revenue	<u>4,845</u>
	TOTAL NONOPERATING REVENUES/(EXPENSES)
	<u>4,845</u>
	CHANGES IN NET POSITION
	3,103,669
NET POSITION AT BEGINNING OF YEAR	<u>15,346,247</u>
NET POSITION AT END OF YEAR	<u><u>\$ 18,449,916</u></u>

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

STATEMENT OF CASH FLOWS –

PROPRIETARY FUND TYPE – INTERNAL SERVICE FUND

Year Ended September 30, 2021

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received for insurance contributions	\$ 21,368,509
Payments to suppliers and for claims	<u>(20,100,822)</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>1,267,687</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received	4,845
Cash invested	<u>(4,845)</u>
NET CASH USED IN INVESTING ACTIVITIES	<u>-</u>
NET CHANGE IN CASH AND CASH EQUIVALENTS	1,267,687
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	<u>8,336,640</u>
CASH AND CASH EQUIVALENTS, END OF YEAR	<u><u>\$ 9,604,327</u></u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES	
Operating income	\$ 3,098,824
Increase in prepaid expenses	(5,000)
Decrease in unearned revenue	(1,914,008)
Decrease in other liabilities	(7,043)
Increase in claims payable	<u>94,914</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u><u>\$ 1,267,687</u></u>

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS**

September 30, 2021

ASSETS

Cash	\$ 714,042
Accounts receivable	38,714
Due from Other Governments	96,283
Due from Individuals	<u>2,263</u>

TOTAL CURRENT ASSETS 851,302

LIABILITIES

Due to Individuals:	
Inmate Trust	75,634
Civil	7,615
Forfeiture	5,000
Due to Board of County Commissioners	169,026
Due to General Fund	<u>50,000</u>

TOTAL CURRENT LIABILITIES 307,275

NET POSITION

Restricted for	
Individuals and Other Governments	<u>544,027</u>

TOTAL NET POSITION \$ 544,027

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS**

Year Ended September 30, 2021

ADDITIONS

Contributions from Individuals:

Inmate Trust	\$ 1,530,306
Suspense	1,967,349
Bonds	963,445
Civil	185,710
Evidence	286,683
Forfeiture	263,885

Contributions from Other Governments:

Suspense	9,039,642
Miscellaneous	2,263

TOTAL ADDITIONS 14,239,283

DEDUCTIONS

Other Payments:

Inmate Trust	1,305,879
Suspense	8,977,017
Bonds	114,951
Civil	14,757
Evidence	372,234
Forfeiture	96,234

Payments to Board of County Commissioners	2,428,900
Payments to Other Governments	850,758

TOTAL DEDUCTIONS 14,160,730

NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION 78,553

NET POSITION

NET POSITION - BEGINNING OF THE YEAR, AS ORIGINALLY STATED	-
NET POSITION - RESTATEMENT (Note 1)	465,474

NET POSITION - BEGINNING OF THE YEAR, AS RESTATED 465,474

NET POSITION - END OF THE YEAR \$ 544,027

The accompanying notes are an integral part of the financial statements.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies used in the preparation of these financial statements.

Reporting Entity

The Seminole County, Florida Sheriff (the “Sheriff”) is a separately elected county official established pursuant to the Constitution of the State of Florida. These financial statements are not intended to be a complete presentation of the financial position of Seminole County, Florida (the “County”) as of September 30, 2021, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. These financial statements are presented to comply with the requirements of Section 218.39, Florida Statutes, and Section 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits*. The Sheriff’s General Fund is combined with the Board of County Commissioners’ (the “Board”) and other constitutional officers’ general funds in the County’s Annual Comprehensive Financial Report (“ACFR”) to properly reflect the county-wide General Fund. The Special Revenue, Internal Service, and Fiduciary Funds are shown separately in the appropriate sections of the ACFR.

Description of Funds

The accounting records are organized on the basis of funds and classified for reporting purposes into four basic fund types:

General Fund – The General Fund is a governmental fund used to account for all revenues and expenditures applicable to the general operations of the Sheriff. The General Fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources, rather than upon net income determination).

Special Revenue Funds – The Special Revenue Funds are governmental funds used to account for all revenues and expenditures applicable to the grants, contracts, training funds and inmate welfare of the Sheriff. The measurement focus of the Special Revenue Funds is the same as the General Fund.

Internal Service Fund – The Internal Service Fund is a proprietary fund, used to account for the revenues and expenses of the Sheriff’s self-insurance benefits program. The Sheriff is self-insured for medical claims covering all employees, retirees who have elected coverage, and their eligible dependents.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)*

Description of Funds *(Continued)*

Fiduciary Funds – The Sheriff maintains Custodial Funds, which are used to account for assets held by the Sheriff as agent. Custodial Funds do not involve measurement of results of operations. A statement of fiduciary net position and a statement of changes in fiduciary net position are presented for the Custodial Funds.

Basis of Accounting and Presentation

The accounts of the Governmental Funds are maintained on the modified accrual basis. Under the modified accrual basis of accounting, expenditures are recorded at the time liabilities are incurred and revenues are recorded when received in cash or when they are considered both measurable and available and, as such, susceptible to accrual. All unexpended General Fund balances at the end of the fiscal year are refunded to the Board and deposited into the County fund, or funds, from which the payment was originally made.

The Internal Service Fund is reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred. Operating revenues and expenses consist of contributions for insurance purposes and the payments for claims and related expenses. Nonoperating revenue consists of investment income.

Custodial Funds are accounted for under the economic resources method and accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred. These funds are used to account for assets held by the Sheriff in a trustee capacity or as an agent for individuals, private organizations, and other governments.

Budgetary Requirements and Basis

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in Section 30.49(2)(a), Florida Statutes, and Board policy. The budgeted revenues and expenditures in these financial statements reflect all amendments approved by the Sheriff and the Board. Budgetary control is required at the fund level. Total budgeted expenditures may not exceed related actual expenditures at the fund level. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America (“GAAP”).

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Capital Assets

Capital assets consist of equipment used in the Sheriff's operations and are recorded as expenditures in the General Fund at the time assets are received and a liability is incurred. These assets are capitalized at cost. Depreciation is computed using the straight-line method. Useful lives of assets range from 3-10 years. The Sheriff follows the Board's capitalization policy for reporting, which requires that all capital assets acquired greater than \$5,000 will be capitalized and depreciated. Donated and confiscated capital assets are recorded at fair value at the time received.

Compensated Absences

The Sheriff accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Sheriff is not legally required to and does not accumulate expendable, available financial resources to liquidate this obligation. The maximum accruable hours for compensated absences is 1,000.

Fund Balances

Fund balances in the Governmental Funds are reported in the following categories as of September 30, 2021:

Restricted – Includes fund balance amounts in the Special Revenue Funds that are constrained for specific purposes, which are externally imposed by third parties (grantors, contributors) or amounts constrained due to constitutional provisions or enabling legislation.

Unassigned – Includes fund balance that is spendable and that has not been restricted, committed, or assigned to a specific purpose. Excess resources of an unassigned nature are returned to the Board at year-end and, therefore, this category should always be zero.

When both restricted and unrestricted (assigned and unassigned) fund resources are available for use, it is the Sheriff's policy to generally use restricted resources first and then unrestricted resources.

Transfers

In accordance with Florida Statutes, all unexpended General Fund balances at year-end are owed to the Board. These excess fees are reported as transfers (out). Appropriations from the Board are presented as transfers in.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Change in Accounting Principle

GASB Statement No. 84, *Fiduciary Activities*, was implemented by the Sheriff during the 2020-21 fiscal year. It established criteria for identifying and reporting fiduciary activities of state and local governments. As a result of implementing this standard, the beginning net position of the fiduciary funds was adjusted from \$0 to \$465,474.

NOTE 2 - CASH AND INVESTMENTS

Cash

Cash consists of various demand deposit accounts, which are insured by the Federal Deposit Insurance Corporation or are covered by the State of Florida collateral pool, a multiple financial institution pool. The Sheriff's financial institution is a qualified public depository under Chapter 280 of the Florida Statutes.

Investments

Florida Statutes 218.415, 219.075, and the Sheriff's investment policy, authorize investments in obligations of the U.S. government, its agencies and instrumentalities, repurchase agreements, and money market funds. The repurchase agreements must have a termination date of 364 days or less and be collateralized by U.S. Treasury obligations, federal agency securities, and federal instrumentality securities. The money market funds invest only in obligations of the United States, its agencies and/or instrumentalities, or repurchase agreements collateralized by obligations of the United States, its agencies and/or instrumentalities. The Sheriff had investments totaling \$10,070,126 related to self-insurance reserves at September 30, 2021.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 3 - CAPITAL ASSETS

The Sheriff’s capital assets consist of vehicles, helicopters and equipment. Capital assets acquired with a value of \$5,000 or greater are recorded as capital outlay expenditures. The following is a summary of the changes related to capital assets, that had a value of \$5,000 or greater at the time of acquisition, for the fiscal year ended September 30, 2021:

	Vehicles, Helicopters, and Equipment	
	Cost	Accumulated Depreciation
Balance – October 1, 2020	\$ 36,433,564	\$ 24,058,047
Additions	4,735,340	3,451,731
Retirements	(1,145,761)	(889,249)
Balance – September 30, 2021	<u>\$ 40,023,143</u>	<u>\$ 26,620,529</u>

Capital assets and related accumulated depreciation are recorded on the government-wide financial statements of the County. For the fiscal year ended September 30, 2021, depreciation expense of \$3,451,731 is reflected in the County’s ACFR in the statement of activities under public safety expenses.

NOTE 4 - PENSION PLAN

Plan Description

The Sheriff’s employees participate in the Florida Retirement System (“FRS”), a multiple-employer, cost-sharing, retirement system, administered by the Florida Department of Management Services. The Sheriff’s employees have the option of choosing between either a Defined Contribution plan or a Defined Benefit plan. As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida.

For financial reporting purposes, the Sheriff is deemed to be part of the primary government of the County. A liability, if any, related to the Sheriff’s proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2021.

The Sheriff has no responsibility to FRS other than to make the periodic contributions required by State Statutes. The Florida Division of Retirement issues a publicly available financial report that includes financial statements and required supplementary information for FRS. The report may be obtained online at myfrs.com.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 4 - PENSION PLAN (Continued)

Funding Policy

The Sheriff's contributions to the FRS for fiscal years ended September 30, 2019, 2020, and 2021 were approximately \$13,501,697, \$14,272,531, and \$15,483,855, respectively, which were equal to the required contribution for each fiscal year.

Effective July 1, 2011, employees are required to contribute 3% towards the FRS. Employee withholdings for this purpose amounted to \$2,068,922, \$2,137,994, and \$2,277,117 for the fiscal years ended September 30, 2019, 2020, and 2021, respectively, which were equal to the required contribution for each fiscal year.

NOTE 5 - INSURANCE COVERAGE

The Sheriff is exposed to various risks of loss related to general liability; torts; thefts of damage to and destruction of assets; errors and omissions; injuries to employees and inmates; and natural disasters. To mitigate these risks, the Sheriff participates in, the Florida Sheriff's Risk Management Fund ("FSRMF"), a risk management pool to which risk is transferred in exchange for annual premium payments. Coverages obtained by the Sheriff under the FSRMF include workers' compensation, general liability, automobile liability, watercraft, confiscated/impounded equipment, canine accidental death and destruction, canine illness, flash roll money, broad form money and securities, employee dishonesty bond, data breach and miscellaneous business property. The Sheriff carries separate insurance policies with commercial carriers for aircraft insurance, statutory in-line-of-duty death benefits, medical liability at the John E. Polk Correctional Facility, business property, cybersecurity and accidental death and dismemberment policies for miscellaneous programs.

NOTE 6 - LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2021 is as follows:

	<u>Balance October 1, 2020</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance September 30, 2021</u>	<u>Due Within One Year</u>
Compensated absences	\$ 20,522,675	\$ 9,848,126	\$ 8,785,432	\$ 21,585,369	\$ 1,117,162

The obligation for compensated absences is accrued in the government-wide financial statements of the County.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 7 - OPERATING LEASES

The Sheriff has various noncancelable operating lease commitments for facilities, vehicles and equipment. The following are the future minimum lease payments under these operating lease commitments by fiscal year:

<u>Year Ending September 30,</u>	<u>Amount</u>
2022	\$ 2,087,284
2023	2,086,171
2024	1,906,235
2025	1,548,140
2026	1,365,975
Thereafter	<u>9,055,653</u>
	<u>\$ 18,049,458</u>

Facility, vehicle and equipment operating lease expense for the fiscal year ended September 30, 2021 was \$2,195,865.

NOTE 8 - OTHER POSTEMPLOYMENT BENEFITS

All eligible employees of the Sheriff participate in the County's plan. For a detailed plan description and any liability for employees of the Sheriff, see the County's ACFR for the fiscal year ended September 30, 2021.

NOTE 9 - INSURANCE PROGRAMS

On January 1, 2016, the Sheriff implemented a self-insurance program for medical insurance. The program uses a combination of self-insurance and specific and aggregate stop-loss coverage to minimize risk exposure. The Sheriff purchased a reinsurance policy for employee claims in excess of \$300,000 per occurrence.

The schedule below presents the changes in the liability for accrued claims for the past year:

<u>Year</u>	<u>Balance October 1,</u>	<u>Claims Incurred</u>	<u>Claims Paid</u>	<u>Balance September 30,</u>
2021	<u>\$1,578,104</u>	<u>\$17,838,641</u>	<u>\$17,743,727</u>	<u>\$1,673,018</u>

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 10 - CONTINGENCIES AND COMMITMENTS

Various lawsuits and claims arising in the ordinary course of operations are pending against the Sheriff. The ultimate effect of such litigation cannot be ascertained at this time. In the opinion of management of the Sheriff, the liabilities that may arise from such action would not result in losses that would materially affect the financial position of the Sheriff or its changes in financial position.

The BJA Juvenile Mental Health Collaboration Implementation Project grant has two contracts with sub recipients that will be payable over future periods. These sub recipients will provide services during the three years of the grant project period (January 1, 2019 – December 31, 2021).

The U.S. Department of Justice’s Overdose Detection Mapping Application Program (“ODMAP”) Statewide Expansion and Response Project grant has four subrecipients that will be payable over future periods. The sub recipients will provide services during the grant project period (September 1, 2019 – December 31, 2022).

The Board approved an appropriation from the Sheriff’s Fiscal Year 2020/21 General Fund Budget closeout to carryforward to fiscal year 2021/22 purchase commitments in the amount of \$2,825,000 that were in effect at September 30, 2021 which were not completed during fiscal year 2020/21 as a result of challenges and delays in procurement from the COVID-19 crisis.

NOTE 11 - CARES ACT

CARES Act – Administrative Accommodation

On October 27, 2020, the Board approved the submittal of public safety payroll costs for reimbursement under the Coronavirus Aid, Relief, and Economic Security (“CARES”) Act grant as an administrative accommodation permitted by guidance from the U.S. Department of the Treasury. The Sheriff’s personnel services costs of \$17,396,920 and \$35,275,802 for the fiscal years ended September 30, 2021 and 2020, respectively, were submitted by the Board for CARES Act reimbursement under the CARES Act funding agreement with the State of Florida Division of Emergency Management.

**SHERIFF
SEMINOLE COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

Year Ended September 30, 2021

NOTE 11 - CARES ACT *(Continued)*

CARES Act – Administrative Accommodation *(Continued)*

On November 10, 2020, the Board approved Budget Amendment Request 20-090, which revised the fiscal year 2019/20 budgeted transfers to the Sheriff for the fiscal year ended September 30, 2020 by \$35,275,802. On August 26, 2021 and November 9, 2021, the Board approved Budget Amendment Request 21-069 and 21-098, respectively, which revised the fiscal year 2020/21 budgeted transfers to the Sheriff for the fiscal year ended September 30, 2021 by \$17,396,920. These budget revisions are a result of the administrative accommodation from the CARES Act and will be reflected in the ACFR, but not in the stand-alone financial statements of the Sheriff.

CARES Act Revenue

The Sheriff incurred CARES Act related expenditures totaling \$2,076,362 for the fiscal year ended September 30, 2021 and have reported this activity in the Special Revenue Fund as CARES Act Grant Revenue. Due to the impact of the administrative accommodation, the Sheriff CARES Act Grant Revenue will be eliminated in the ACFR and reported in the Board level total.

NOTE 12 - SUBSEQUENT EVENTS

American Rescue Plan Act Funding

On December 14, 2021, the Board approved and authorized an Agreement between the County and the Sheriff's Office for American Rescue Plan Act funding in the amount of \$9,000,000, payable over a 3-year term in equal installments of \$3,000,000 to the Sheriff in January 2022, January 2023, and January 2024. The agreement was executed on December 16, 2021 and expires on December 31, 2024. All funds must be obligated by the end of the term of the agreement.

The funds are to be used by the Sheriff in order to respond to the effects of the COVID-19 public health emergency upon individuals in the Seminole County community. Specifically, the Sheriff plans to expand the Seminole Collaborative Opioid Response Efforts ("SCORE") unit to handle Mental Health crisis incidents in addition to substance abuse; expand the current opioid treatment partnership with AdventHealth (Hope & Healing Center); establish a Behavioral Health Hub with a Mental Health focus through a collaborative partnership with providers; continue and expand the Sheriff's Juvenile Mobile Crisis Response Program and Juvenile Intervention Services; and provide continuity of program coordination and outreach among Sheriff's Office divisions, the judicial system and community partners.

COMPLIANCE SECTION



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Dennis M. Lemma,
Seminole County, Florida Sheriff
Sanford, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Seminole County, Florida Sheriff (the “Sheriff”) as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Sheriff’s basic financial statements and have issued our report thereon dated February 2, 2022.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Dennis M. Lemma,
Seminole County, Florida Sheriff

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management of the Sheriff in a separate management letter and Independent Accountant's Report dated February 2, 2022.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MSL, P.A.
Certified Public Accountants

Orlando, Florida
February 2, 2022



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

To the Honorable Dennis M. Lemma,
Seminole County, Florida Sheriff
Sanford, Florida

Report on the Financial Statements

We have audited the basic financial statements of the Seminole County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated February 2, 2022.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated February 2, 2022, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding audit, there were no findings or recommendations.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

To the Honorable Dennis M. Lemma,
Seminole County, Florida Sheriff

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Sheriff and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

MSL, P.A.

Certified Public Accountants

Orlando, Florida
February 2, 2022



INDEPENDENT ACCOUNTANT'S REPORT

To the Honorable Dennis M. Lemma,
Seminole County, Florida Sheriff
Sanford, Florida

We have examined the Seminole County, Florida Sheriff's (the "Sheriff") compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2021. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff is in accordance with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the Sheriff's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2021.

MSL, P.A.

Certified Public Accountants

Orlando, Florida
February 2, 2022